### The issue of bio-trade and bio-prospecting in Namibia: *An analytical Overview*

MARRAKECH ABS WORKSHOP By

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## **Outline of presentation**

- I. Introduction on Namibia Environmental Frame Conditions
- II. The Convention on Biological Diversity
- III. Brief overview of the international context of ABS
- IV. The international regime on ABS
- V. Namibian Response

## WHAT ARE NAMIBIA'S COMPARATIVE ADVANTAGES ?

- ✓ VAST OPEN SPACES AND WILDERNESS AREAS
- ✓ ABUNDANT AND DIVERSE BIODIVERSITY AND WILDLIFE POPULATIONS that are well adapted to



- LDLIFE POPULATIONS that are well adapted to Namibia's harsh climatic and physical conditions, and have extremely high *direct* & *indirect* use value.
  - ✓ UNCONTAMINATED MEAT AND FISH PRODUCTS



✓ Rich CULTURAL
 diversities and valuable
 TRADITIONAL KNOWLEDGE



Efficient SERVICE Industries

### What we have is this...

Namibia endowed with unique climate, wealth of unique diverse genetic resources, species, and ecosystems

- Amended laws to allow for CBNRM
- Sustainable use as incentive for conservation
- Best practices experience generated and rolled out
- Real benefits generated

#### Is anyone interested?

- The Green diamond- Hoodia
- The old trusted devils claw
- German Pharmaceuticals and Namibian Venom
- Attempt to smuggle live scorpions
- Many request to supply genetic materials
- Marine bio-prospecting
- Termite queens harvesting
- Travelling with lizards

#### **International context**

- CBD aims to make conservation of biological resources an urgent and immediate goal for all countries (1992)
- WTO's Trade Related Aspects of Intellectual Property rights (TRIPS, 1995)
- International Treaty on Plant Genetic Resources for Food and Agriculture- ensure that access to genetic resources for F&A are not restricted (2001)
- UPOV-Union for the Protection of New Varieties of Plants, provides common rules to protect new plant var. (1961, 1978, 1991)
- OAU Model Law ,to protect rights of local communities (1999)

### UN Convention on Biological Diversity (CBD)

- Namibia is a signatory to the CBD
  - Signatories have to get permission before they collect resources and knowledge (PIC)
  - agree on the terms for exchange (MAT)
  - To share benefits fairly with local providers and countries (Fair and Equitable Benefit sharing)
  - Bonn Guidelines
  - Nagoya Protocol

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# Relevant questions with regard to bio-prospecting

- Which industries are involved?
  - Pharmaceutical, seed, crop protection, cosmetic and personal care, botanical medicine, biotechnology, and horticulture industries
- *How do industries access & use genetic resources and traditional knowledge?*
- *How can holders of traditional knowledge be protected from exploitation by these companies?*

## Namibian Response

- 1994- Namibian Biodiversity Programme established
- 1995 Marula oil project
- 1998-First meeting of the bio-trade Working Group
- 1999-MET and MAWRD started developing the policy and legislation on access to genetic resources and traditional knowledge protection
- 2000 April-Indigenous Plants Task Team
- 2004-Namibia chairs the first round of negotiations for an international regime
- 2007-Interim Bioprospecting Committee
- 2010-Namibia continue involvement at international level until Protocol is agreed in 2010
- 2011-Letter for signing and ratification of protocol already submitted

### Key issues

- Aims of the policy and legislation
- Scope of the policy and legislation
- Mechanisms of access and benefit sharing
- Institutional framework and responsibilities

- Demands side /market issues
- Harmonization with national, regional and international agreements
- Education and awareness building

## **Constraints faced**

- Determining who constitute a community
- Determining who should profit from a benefit-sharing mechanism
- The land issue: Who has access to the land? Who has access to the resource?
- Protection of knowledge innovations and practices of indigenous community, IPR and community rights
- Who is helping the communities to maximally capitalize on their resources once access and benefit-sharing has been secured?

## The Approach

- We adopt a national perspective based on:
  - Pro-activity and case by case approach
  - Simply recognizing that GRN own the national genetic endowment and its designated competent authority can authorize use of those genes
  - We bring in traditional knowledge only when it is clearly used to "shortlist" bio-prospecting targets

### Key questions considered in approach

- Does Namibia have the scientific resources to conduct its own systematic bio-prospecting programme?
- What can we do to enhance Namibia's bioprospecting capacity?
- What criteria shall we use to select our service providers and partners?
- Is our response so far **appropriate**?
- Use the Protocol to inform legislation that will provide incentives for benefit generation, sharing and fair play?

#### Structure of the draft bill

- PART I Definitions and Scope
- PART II Ownership of Genetic Resources and associated Traditional Knowledge
- PART III Institutional arrangements
- PART IV Access to Genetic Resources
- PART V Community Rights
- PART VI Farmer's Rights
- PART VII Plant Breeders' Rights
- PART VIII Offences, Penalties and Forfeiture
- PART IX Regulations
- PART X General Provisions

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#### The Act is to *inter alia*:

- Promote building of national and grassroots scientific and technological capacity
- Promote entrepreneurial spirit
- Promote appropriate mechanisms for fair and equitable sharing of benefits
- Provide appropriate system of access to genetic resources and associated TK and technologies subject to PIC
- Recognise and protect farmers' Rights and plant breeder's Rights

#### **Current status of response ?**

- Namibian took a policy decision not to finalise the ABS bill before the conclusion of the ABS Protocol negotiations
- An interim bio-prospecting committee has been established
- The process of finalisation of the Bill was started in 2010 December
- We have instructions to finish by May

## What are the benefits of controlled bio-prospecting?

- Joint research and development
  - collaboration in training and research programs
  - participation in product development
  - Joint ventures and coauthorship of publications
  - NB to integrate rural populations into the research as far as possible

- In kind benefits
  - e.g. augmentation of national collections in source countries
- Training
  - science, conservation of information technology and management and administration of access and benefitssharing

## What are the benefits of controlled bio-prospecting? (continued)

- Sharing of information
  - Taxonomic,
    biochemical,
    ecological and other
    info, through research
    results, publications
    and educational
    material
- In cases of commercialisation
  - monetary benefits such as royalties, milestone payments and sustainable income

- Development of partnerships and alliances
  - could facilitate acquisition of essential professional, technical and financial assistance

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#### If there is no way forward...

- Opportunities will go to other countries with more active approaches
- Opportunities will by default devolve to the Namibian or other countries in the region (and benefit well-connected individuals or companies rather than rural communities)
- Bio-prospectors will in frustration turn to bio-piracy
- Namibia will have to be satisfied with the left overs of its biodiversity heritage, or engage in drawn out legal proceedings of uncertain outcome to recover what has been lost







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#### What would be the best case scenario?

- There is a centralized control of biotrade and bio-prospecting
- There is facilitation and promotion of bioprospecting activities pending enactment of national legislation
- We ensure that optimum value is added to products before export
- We enhance national income through the commercial sale of natural products produced from Namibia's indigenous biological resources

- We empower resource managers through income enhancement, benefit sharing and technology transfer
- We ensure sustainable resource use of wild gathered products
- We build Namibia's reputation for the sustainable supply of quality natural products

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#### Thank you

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